

Message Text

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ACTION AF-18

INFO OCT-01 NEA-14 IO-14 ISO-00 AEC-11 AID-20 CEA-02

CIAE-00 CIEP-02 COME-00 DODE-00 EB-11 FEAE-00 FPC-01

H-03 INR-10 INT-08 L-03 NSAE-00 NSC-07 OMB-01 PM-07

RSC-01 SAM-01 SCI-06 SP-03 SS-20 STR-08 TRSE-00 DRC-01

ARA-16 EA-11 EUR-25 PA-04 USIA-15 PRS-01 /245 W

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R 020933Z JUL 74

FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC 9864

INFO USINT ALGIERS

AMEMBASSY CAIRO

AMEMBASSY KINSHASA

AMEMBASSY LAGOS

AMEMBASSY MOGADISCIO

USMISSION USUN NEW YORK

C O N F I D E N T I A L ADDIS ABABA 7649

E.O. 11652: GDS

TAGS: PFOR XA OAU UN

SUBJECT: NON-ALIGNED ACTIVITIES IN INTERNATIONAL ORGANIZA-
TIONS

REF: STATE 99106

1. THIS REPRESENTS FIRST PART OF REPLY TO REFTTEL, WHICH EMBASSY WELCOMES AS OPPORTUNITY TO CONTRIBUTE TO DISCUSSION OF FUNDAMENTAL QUESTIONS OF US POLICY TOWARD THIRD WORLD. WE REGRET TARDINESS OF RESPONSE, BUT EMBASSY HAS BEEN PREOCCUPIED WITH INTERNAL STRIFE, TENNECO HOSTAGES, AND KAGNEW PHASE-DOWN, AS WELL AS COVERAGE OF OAU CONFERENCES.

2. PRINCIPAL POINT WE WOULD LIKE TO MAKE IS THAT USG MUST ACCEPT THIRD WORLD, COLLECTIVELY AND IN SOME CASES INDIVIDUALLY, AS
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SUBSTANTIVE PARTICIPANTS IN WORLD DIPLOMACY. THIRD WORLD NOT ONLY

HAS ABSOLUTE MAJORITY IN INTERNATIONAL ORGANIZATIONS BUT ALSO REPRESENTS INCREASINGLY IMPORTANT SOURCES OF RAW MATERIALS AND GROWING MARKETS. AFRICANS SAY THAT USG WILL ONLY LISTEN TO THIRD WORLD IF "KNOCKED ON HEAD" (E.G. ARAB OIL EMBARGO, INDIAN NUCLEAR TEST, ETC.), AND SOME OF THEM ARE NOW SEARCHING FOR EQUIVALENT BLOW AT US TO ATTRACT OUR ATTENTION.

3. USG SHOULD UPGRADE ATTENTION TO THIRD WORLD ORGANIZATIONS AND THEIR INTER-RELATIONSHIPS BY INTENSIFYING CONTACT WITH, REPORTING ON, AND ANALYSIS OF THESE GROUPS. AT PRESENT OUR COVERAGE IS SPOTTY BOTH IN THE FIELD AND IN WASHINGTON. THIS RECOMMENDATION INVOLVES INCREASES IN PRIORITY AND RESOURCES AND, SINCE MOST OF THESE GROUPS CUT ACROSS REGIONAL LINES, BETTER COORDINATING MECHANISMS IN WASHINGTON, SUCH AS AN OFFICE OF THIRD WORLD AFFAIRS UNDER SEVENTH FLOOR PRINCIPAL. IF WE ARE TO COMPETE WITH ALGERIA AND OTHERS FOR THE THIRD WORLD, WE NEED A BETTER "GENERAL STAFF" FOR THE JOB.

4. USG SHOULD PAY GREATER ATTENTION TO THIRD WORLD SENSITIVITIES-- E.G. RECEIVE THEIR LEADERS AT APPROPRIATE USG LEVELS WHEN THEY ARE IN US, SEND MORE CONGRATULATORY MESSAGES, RESPOND MORE PROMPTLY TO NOTES AND INQUIRIES, ETC. THESE "COSMETIC" MOVES WOULD PAY CONSIDERABLE DIVIDENDS FOR SMALL INVESTMENT.

5. USG SHOULD LET THIRD WORLD SORT OUT ITS OWN RELATIONSHIPS AND REFRAIN FROM OPENLY DIVISIVE MANEUVERS, AT LEAST AMONG MAJOR THIRD WORLD BLOCS. FOR EXAMPLE, SOME OAU MEMBERS RESENT RECENT US PRESS OUTPUT, OFFICIAL AND PRIVATE, WHICH SOME INTERPRET AS SEEKING TO SPLIT BLACK AFRICANS AND NORTH AFRICANS/ARABS ON THE OIL PRICE ISSUE. AT SAME TIME, NON-OIL PRODUCING "FOURTH WORLD" IS WELL AWARE OF ITS SPECIAL PROBLEMS AND IS NOW WORKING TO OBTAIN ADDITIONAL SUPPORT FROM THE PRODUCING COUNTRIES.

6. USG SHOULD REEXAMINE POLICIES, BOTH POLITICAL AND ECONOMIC, OF GREATEST INTEREST TO THIRD WORLD AND, WHERE POSSIBLE, ADJUST THOSE POLICIES ACCORDINGLY. IN ABSENCE OF SOME POLICY SHIFTS, NOTHING ELSE WE MAY DO IS LIKELY TO IMPROVE THE SITUATION A GREAT DEAL.

7. AFTER SUCH READJUSTMENTS OF OUR POLICIES, USG SHOULD BE PREPARED TO REWARD OUR SUPPORTERS AND PUNISH OUR DETRACTORS/
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OPPONENTS WITHIN THIRD WORLD, BUT ON HGHLY SELECTIVE BASIS AND WITH REALISTIC APPRECIATION THAT OUR CARROTS AND STICKS ARE NO LONGER PER SE DECISIVE IN CURRENT WORLD ENVIRONMENT.
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